

## Standing Committee on the Law of Patents

**Sixteenth Session**  
**Geneva, May 16 to 20, 2011**

### DRAFT QUESTIONNAIRE ON EXCEPTIONS AND LIMITATIONS TO PATENT RIGHTS

*prepared by the Secretariat*

1. At its fifteenth session, held from October 11 to 15, 2010 in Geneva, the Standing Committee on the Law of Patents (SCP) requested the Secretariat to prepare a draft questionnaire on exceptions and limitations to patent rights for consideration by Member States at the sixteenth session of the SCP to be held from May 16 to 20, 2011 (see paragraph 12(i) of document SCP/15/5). Accordingly, the present document contains in the annex a draft questionnaire on exceptions and limitations to patent rights.

2. This questionnaire does not intend to define the scope of the exceptions and limitations contained in international treaties, nor does it aim to assess the compliance of national or regional laws with those treaties. Its objective is to facilitate the exchange of information on exceptions and limitations provided in national and regional laws.

23. The draft questionnaire contains 11 Sections as follows:

Section I	General;
Section II	Private and/or non-commercial use;
Section III	Experimental use and/or scientific research;
Section IV	Preparation of <del>prescribed</del> medicines;
Section V	Prior use;
Section VI	Use of articles on foreign vessels, aircrafts and land vehicles;
Section VII	Acts for obtaining regulatory approval from authorities;
Section VIII	Exhaustion of patent rights;

- Section IX Compulsory licensing and/or government use;  
Section X [Limitations and exceptions related to F](#)farmer's' ~~privilege~~ and/or breeder's'  
[use of patented inventions](#)~~exception~~;  
Section XI Other exceptions and limitations.

[Annex follows]

**Draft Questionnaire on Exceptions and Limitations to Patent Rights**

The answers to this questionnaire have been provided on behalf of:

Country: .....  
 Office: .....

Person to be contacted:

Name: .....  
 Title: .....  
 E-mail: .....  
 Telephone: .....  
 Facsimile: .....

**Section I: General**

This section is intended to obtain general information on exceptions and limitations to patent rights that are provided under the applicable laws. For the purpose of this questionnaire, the term “applicable law” refers to relevant national and regional statutory law and, where applicable, case law.

The terms used in the questionnaire are drafted in a general way aiming at providing a broad understanding of each concept used, assuming that the exact wording of these exceptions and limitations might differ under the applicable laws. More detailed explanations of the various exceptions and limitations may be found in the following documents: SCP/13/3, SCP/15/3 and CDIP/5/4.

1.\* [As background for the exceptions and limitations to patents investigated in this questionnaire, what is the legal standard used to determine whether an invention is patentable? If the standard for patentability includes provisions that vary according to the technology involved, please include examples of how the standard has been interpreted, if available. Please indicate the source of law \(statutory and-or case law\) by providing the relevant provisions and/or a brief summary of the relevant decisions.](#)

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[Correspondingly, please list any exclusions from patentability that exist in your law. Furthermore, please provide the source of any exclusions from patentability if different from the source of the standard of patentability, and provide any available case law or interpretive decisions specific to the exclusions.](#)

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\* [Text proposed by the Delegation of the United States of America.](#)

2.\* [As background for the exceptions and limitations to patents investigated in this questionnaire, what exclusive rights are granted with a patent? Please provide the relevant provision in the statutory or case law. In addition, if publication of a patent application accords exclusive rights to the patent applicant, what are those rights?](#)

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43. Which exceptions and limitations does the applicable law provide in respect to patent rights (please indicate the applicable exceptions/limitations):

- Private and/or non-commercial use;
- Experimental use and/or scientific research;
- Preparation of ~~prescribed~~ medicines;<sup>1</sup>
- Prior use;
- Use of articles on foreign vessels, aircrafts and land vehicles;
- Acts for obtaining regulatory approval from authorities;
- Exhaustion of patent rights;
- Compulsory licensing and/or government use;
- [Exceptions and limitations related to Ffarmer's' privilege](#) and/or breeder's' [use of patented inventions.](#)<sup>2</sup> ~~exception~~

If the applicable law provides for any of the above-listed exceptions and limitations, please fill out those parts of Sections II to X that apply to you. [If the applicable law does not contain all of the exceptions and limitations provided in Sections II to X, then you should respond only to the other parts of the questionnaire.](#) If the applicable law includes other exceptions and limitations that are not listed above, please answer the questions under Section XI "Other Exceptions".

Where reference is made to case law, please indicate, if possible, the official source in which the case has been published (for example, the publication number, issue, title, URL, etc.).

**Section II: Private and/or non-commercial use**

24. If the exception is contained in statutory law, please provide the relevant provision(s):

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35. If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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\* [Text proposed by the Delegation of the United States of America.](#)

<sup>1</sup> [For example, extemporaneous preparation of prescribed medicines in pharmacies.](#)

<sup>2</sup> [For example, certain uses by farmers of harvested plant material or of breeding life stock or other animal reproductive material under patent protection, or uses by breeders of patented biological material for the purpose of developing a new plant variety.](#)

46. (a) What ~~is~~are the ~~rational~~public policy objectives for providing the exception?

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(b) Where possible, ~~P~~please explain with references to the legislative history, parliamentary debates and judicial decisions:

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57. If the applicable law defines the concepts “non-commercial”, “commercial” and/or “private”, please provide those definitions by citing legal provision(s) and/or decision(s):

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68. If there are any other criteria provided in the applicable law to be applied in determining the scope of the exception, please provide those criteria by citing legal provision(s) and/or decision(s):

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79. Is the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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810. Which challenges, if any, have been encountered in relation to the practical implementation of the exception in your country? Please explain:

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**Section III: Experimental use and/or scientific research<sup>3</sup>**

911. If the exception is contained in statutory law, please provide the relevant provision(s):

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4012. If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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413. (a) What ~~is~~are the ~~rationale~~ public policy objectives for providing the exception?

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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142. Does the applicable law make a distinction concerning the nature of the organization conducting the experimentation or research (for example, whether the organization is commercial or a not-for-profit entity)? Please explain:

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153. If the applicable law defines the concepts “experimental use” and/or “scientific research”, please provide those definitions by citing legal provision(s) and/or decision(s):

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164. If the purpose of experimentation and/or research is relevant to the determination of the scope of the exception, please indicate what that purpose is:

Experimentation and/or research should aim to:

- determine how the patented invention works
- determine the scope of the patented invention
- determine the validity of the claims

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<sup>3</sup> Exceptions and limitations on acts for obtaining regulatory approval are dealt with in Section VII of the questionnaire.

- seek an improvement to the patented invention
- invent around the patented invention
- other, please specify: .....

[175](#). If any of the following criteria is relevant to the determination of the scope of the exception, please indicate:

- Research and/or experimentation must be conducted on or relating to the patented invention (“research on”)
- Research and/or experimentation must be conducted with or using the patented invention (“research with”)
- Both of the above

Please explain by citing legal provision(s) and/or decision(s):

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[186](#). If the commercial intention of the experimentation and/or research is relevant to the determination of the scope of the exception, please indicate whether the exception covers activities relating to:

- A non-commercial purpose
- A commercial purpose
- Both of the above
- The commercial intention of the experimentation and/or research is not relevant

[197](#). If the applicable law makes a distinction between “commercial” and “non-commercial” purpose, please explain those terms by providing their definitions, and, if appropriate, examples. Please cite legal provision(s) and/or decision(s):

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~~18~~[20](#). If the applicable law provides for other criteria to be applied in determining the scope of the exception, please describe those criteria. Please illustrate your answer by citing legal provision(s) and/or decision(s):

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~~19~~[21](#). Is the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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220. Which challenges, if any, have been encountered in relation to the practical implementation of the exception in your country? Please explain:

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**Section IV: Preparation of ~~prescribed~~ medicines**

234. If the exception is contained in statutory law, please provide the relevant provision(s):

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242. If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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253. (a) What ~~is~~ are the ~~rationale~~ public policy objectives for providing the exception? Please explain:

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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264. Who is entitled to use the exception (for example, pharmacists, doctors, physicians, others)? Please describe:

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275. Does the applicable law provide for any limitations on the amount of medicines that can be ~~produced~~ prepared under the exception?

- Yes
- No

If yes, please explain your answer by citing the relevant provision(s) and/or decision(s):

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[286](#). If the applicable law provides for other criteria to be applied in determining the scope of the exception, please describe those criteria. Please illustrate your answer by citing legal provision(s) and/or decision(s):

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[297](#). Is the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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[2830](#). Which challenges, if any, have been encountered in relation to the practical implementation of the exception in your country? Please explain:

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**Section V: Prior use**

[2931](#). If the exception is contained in statutory law, please provide the relevant provision(s):

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[320](#). If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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[334](#). [\(a\)](#) What ~~is~~[are](#) the ~~rationale~~[public policy objectives](#) for providing the exception? Please explain:

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[\(b\)](#) [Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:](#)

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342. How does the applicable law define the scope of “use”? Does the applicable law provide for any quantitative or qualitative limitations on the application of the “use” by prior user? Please explain your answer by citing legal provision(s) and/or decision(s):

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353. Does the applicable law provide for a remuneration to be paid to the patentee for the exercise of the exception? Please explain:

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364. According to the applicable law, can a prior user license or assign his prior user's right to a third party?

- Yes
- No

375. In case of affirmative answer to question 364, does the applicable law establish conditions on such licensing or assignment for the continued application of the prior use exception?

- Yes
- No

If yes, please explain what those conditions are:

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386. Does ~~the~~this prior use exception ~~continue to~~ apply in ~~the~~-situations where ~~the~~-a third party prior user has been using the patented invention or has made serious preparations for such use after the invalidation or refusal of the patent, but before the restoration or grant of the patent?

- Yes
- No

If yes, please explain the conditions under which such use can continue to apply:

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397. If the applicable law provides for other criteria to be applied in determining the scope of the exception, please describe those criteria. Please illustrate your answer by citing legal provision(s) and/or decision(s):

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3840. Is the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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3941. Which challenges, if any, have been encountered in relation to the practical implementation of the exception in your country? Please explain:

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**Section VI: Use of articles on foreign vessels, aircrafts and land vehicles**

420. If the exception is contained in statutory law, please provide the relevant provision(s):

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431. If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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442. (a) What ~~is~~are the ~~rationale~~public policy objectives for providing the exception? Please explain:

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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453. The exception applies in relation to:

- Vessels
- Aircrafts
- Land Vehicles
- Spacecraft

464. In determining the scope of the exception, does the applicable law apply such terms as "temporarily" and/or "accidentally" or any other equivalent term in relation to the entry of foreign transportation means into the national territory? Please provide the definitions of those terms by citing legal provision(s) and/or decision(s):

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475. Does the applicable law provide for any restrictions on the use of the patented product on the body of the foreign vessels, aircrafts, land vehicles and spacecraft for the exception to apply (for example, the devices to be used exclusively for the needs of the vessel, aircraft, land vehicle and/or spacecraft)? Please explain your answer by citing legal provision(s) and/or decision(s):

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486. If the applicable law provides for other criteria to be applied in determining the scope of the exception, please describe those criteria. Please illustrate your answer by citing legal provision(s) and/or decision(s):

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497. Is the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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4850. Which challenges, if any, have been encountered in relation to the practical implementation of the exception in your country? Please explain:

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**Section VII: Acts for obtaining regulatory approval from authorities**

4951. If the exception is contained in statutory law, please provide the relevant provision(s):

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529. If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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531. (a) What ~~is~~ are the ~~rational~~ public policy objectives for providing the exception? Please explain:

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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542. Who is entitled to use the exception? Please explain:

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553. The exception covers the regulatory approval of:

- any products
- certain products. Please describe which products: .....

564. Please indicate which acts are allowed in relation to the patented invention under the exception?

- Making
- Using
- Selling
- Offering for sale
- Import
- Export
- Other. Please specify:.....

575. If the applicable law provides for other criteria to be applied in determining the scope of the exception, please describe those criteria. Please illustrate your answer by citing legal provision(s) and/or decision(s):

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[586](#). Is the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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[597](#). Which challenges, if any, have been encountered in relation to the practical implementation of the exception in your country? Please explain:

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**Section VIII: Exhaustion of patent rights**

[5860](#). Please indicate what type of exhaustion doctrine is applicable in your country in relation to patents:

- National
- Regional
- International
- Uncertain, please explain.....

If the exception is contained in statutory law, please provide the relevant provision(s):

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If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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[5961](#). [\(a\)](#) What ~~is~~ are the ~~rational~~ public policy objectives for adopting the exhaustion regime specified above? Please explain:

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[\(b\)](#) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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620. Does the applicable law permit the patentee to introduce restrictions on importation or other distribution of the patented product by means of express notice on the product that can override the exhaustion doctrine adopted in the country?

- Yes
- No
- Uncertain

Please explain your answer by citing legal provision(s) and/or decision(s):

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634. Has the applicable exhaustion regime been considered adequate to meet the public policy objectives in your country? Please explain:

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642. Which challenges, if any, have been encountered in relation to the practical implementation of the applicable exhaustion regime in your country? Please explain:

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**Section IX: Compulsory licenses and/or government use**

Compulsory licenses

653. If the exception is contained in statutory law, please provide the relevant provision(s):

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664. If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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675. What grounds for the grant of a compulsory license ~~(CL)~~ and/or government use (GU) does the applicable law provide in respect to patents (please indicate the applicable grounds):

~~CL~~ — GU

- Non-working or insufficient working of the patented invention
- Refusal to grant licenses on reasonable terms
- Anti-competitive practices and/or unfair competition
- Public health
- National security

- National emergency and/or extreme urgency
- Dependent patents
- Other, please specify: .....

686. (a) What ~~is~~ are the ~~rational~~ public policy objectives for providing compulsory licenses in your country? Please explain:

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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698. If the applicable law provides for the grant of compulsory licenses on the ground of “non-working” or “insufficient working”, please provide the definitions of those terms by citing legal provision(s) and/or decision(s):

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6970. Does the importation of a patented product or a product manufactured by a patented process constitute “working” of the patent? Please explain your answer by citing legal provision(s) and/or decision(s):

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710. In case of the grant of compulsory licenses on the grounds of non-working or insufficient working, does the applicable law provide for a certain time period to be respected before a compulsory license can be requested?

- Yes
- No

If yes, what is the time period? .....

724. In case of the grant of compulsory licenses on the grounds of non-working or insufficient working, does the applicable law provide that a compulsory license shall be refused if the patentee justifies his inaction by legitimate reasons?

- Yes
- No

If yes, what are “legitimate reasons”? .....



732. If the applicable law provides for the grant of compulsory licenses on the ground of refusal by the patentee to grant licenses on “reasonable terms and conditions” and within a “reasonable period of time”, please provide the definitions given to those terms by citing legal provision(s) and/or decision(s):

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743. If the applicable law provides for the grant of compulsory licenses on the ground of anti-competitive practices, please indicate which anti-competitive practices relating to patents may lead to the grant of compulsory licenses by citing legal provision(s) and/or decision(s):

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754. If the applicable law provides for the grant of compulsory licenses on the ground of dependent patents, please indicate the conditions that dependent patents must meet for a compulsory license to be granted:

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765. Does the applicable law provide a general policy to be followed in relation to the remuneration to be paid by the beneficiary of the compulsory license to the patentee? Please explain:

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776. If the applicable law provides for the grant of compulsory licenses ~~and/or government use~~ on the ground of “national emergency” or “circumstances of extreme urgency”, please explain how the applicable law defines those two concepts and their scope of application, and provide examples:

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787. Please indicate how many times and in which technological areas compulsory licenses ~~and/or government use~~ have been issued in your country:

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~~798.~~ Is the applicable legal framework for the issuance of compulsory licenses ~~and/or government use~~ considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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~~7980.~~ Which challenges, if any, have been encountered in relation to the use of the compulsory licensing system ~~and/or government use~~ provisions in your country? Please explain:

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Government use

~~81.~~ If the exception is contained in statutory law, please provide the relevant provision(s):

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~~6482.~~ If the exception is provided through case law, please cite the relevant decision(s) and provide its(their) brief summary:

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~~6583.~~ What grounds for the grant of government use does the applicable law provide in respect to patents (please indicate the applicable grounds):

- Non-working or insufficient working of the patented invention
- Refusal to grant licenses on reasonable terms
- Anti-competitive practices and/or unfair competition
- Public health
- National security
- National emergency and/or extreme urgency
- Dependent patents
- Other, please specify: .....

~~6684.~~ (a) What are the public policy objectives for providing government use in your country?

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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~~76~~85. If the applicable law provides for the grant of government use on the ground of “national emergency” or “circumstances of extreme urgency”, please explain how the applicable law defines those two concepts and their scope of application, and provide examples:

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~~77~~86. Please indicate how many times and in which technological areas government use has been issued in your country:

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~~78~~87. Is the applicable legal framework for the issuance of government use considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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~~79~~88. Which challenges, if any, have been encountered in relation to the use of the government use mechanism in your country? Please explain:

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**Section X: Exceptions and limitations related to ~~F~~farmer’s’ privilege and/or breeder’s’ use of patented inventions~~exception~~**

Farmers’ use of patented inventions

~~89~~90. If the ~~farmer’s privilege in respect of patents~~exception is contained in statutory law, please provide the relevant provision(s):

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~~81~~90. If the exception ~~farmer’s privilege in respect of patents~~ is provided through case law, please cite the relevant decision(s) and provide ~~its(their)~~a brief summary of such decision(s):

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8491. (a) What ~~is~~ ~~are~~ the ~~rational~~ ~~public policy objectives~~ for providing the ~~exception related to farmers' use of patented inventions~~ ~~farmer's privilege in respect of patents~~? Please explain:

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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8692. ~~If the applicable law provides for the exception related farmer's privilege in respect of patents~~ Please explain ~~its~~ ~~the~~ scope of the exception by citing legal provision(s) and/or decision(s) (for example, interpretation(s) of statutory provision(s) on activities allowed by users of the exception, limitations on their use, as well as other criteria, if any, applied in the determination of the scope of the exception):

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8893. ~~If the applicable law provides for the farmer's privilege in respect of patents,~~ ~~is~~ the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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940. Which challenges, if any, have been encountered in relation to the practical implementation of the ~~exception related to farmers' use of patented inventions~~ ~~farmer's privilege in respect of patents~~ in your country? Please explain:

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Breeders' use of patented inventions

8295. If the ~~exception breeder's exception in respect of patents~~ is contained in statutory law, please provide the relevant provision(s):

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~~83~~96. If the exception breeder's exception in respect of patents is provided through case law, please cite the relevant decision(s) and provide ~~its(their)a~~ brief summary of such decision(s):

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~~85~~97. (a) What ~~is~~ are the ~~rationale~~ public policy objectives for providing the exception related to breeders' use of patented inventions ~~breeder's exception in respect of patents~~? Please explain:

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(b) Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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~~87~~98. If the applicable law provides for the breeder's exception in respect of patents, ~~p~~ Please explain ~~the~~ its scope of the exception by citing legal provision(s) and/or decision(s) (for example, interpretation(s) of statutory provision(s) on activities allowed by users of the exception, limitations on their use, as well as other criteria, if any, applied in the determination of the scope of the exception):

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~~89~~99. If the applicable law provides for the breeder's exception in respect of patents, ~~i~~ s the applicable legal framework of the exception considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen)? Please explain:

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~~94~~100. Which challenges, if any, have been encountered in relation to the practical implementation of the exception related to breeders' use of patented inventions ~~breeder's exception in respect of patents~~ in your country? Please explain:

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**Section XI: Other Exceptions and Limitations**

~~92~~101. Please list any other exceptions and limitations that your applicable patent law provides:

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~~93~~102. In relation to each exception and limitation, please indicate:

(i) the source of law (statutory law and/or the case law) by providing the relevant provision(s) and/or a brief summary of the relevant decision(s):

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(ii) the ~~rationale~~ public policy objectives of each exception and limitation. Where possible, please explain with references to the legislative history, parliamentary debates and judicial decisions:

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(iii) the entitlement and the scope of the exception and limitation by citing legal provision(s) and/or decision(s):

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In addition, in relation to each exception and limitation, please explain:

(iv) whether its applicable legal framework is considered adequate to meet the objectives sought (for example, are there any amendments to the law foreseen?):

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(v) if there have been any challenges encountered in the practical implementation of the exception in your country:

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103. If other mechanisms for the limitation of patent rights external to the patent system exist in your country (for example, competition law), please list and explain such mechanisms:

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